

Message Text

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ACTION SS-25

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S E C R E T MOSCOW 10355

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TAGS: PARN,US,UR

SUBJECT: TBT/PNE NEGOTIATIONS: SOVIET PROPOSAL AT RESTRICTED
MEETING JULY 24; TBT/PNE MESSAGE NO 175

1. SUMMARY: MOROKHOV'S STATEMENT IN RESTRICTED MEETING
CONTAINED MAJOR ELEMENTS TO FORM BASIS FOR PNE AGREEMENT.
THESE ARE: INDIVIDUAL EXPLOSION YIELD LIMIT OF 150 KT
(CONTAINED AND EXCAVATION); AGGREGATE YIELD LIMIT FOR
GROUP EXPLOSIONS OF 2 MT (CONTAINED AND EXCAVATION);
LIMITED NUMBER OF EXCEPTIONS ABOVE 150 KT FOR INDIVIDUAL
EXCAVATION EXPLOSIONS, WITH OBSERVERS IN ALL SUCH
CASES; OBSERVERS AT DISCRETION HOST SIDE ABOVE 100 KT;
INFORMATION EXCHANGE; REAFFIRMATION OF ADHERENCE TO
LTBT; AND COOPERATION. MOROKHOV CALLED THESE SOVIET
PROPOSALS "MAJOR STEP TO MEET US POSITION",
AND SAID SOVIET DELEGATION HAS INSTRUCTIONS TO ENABLE
DRAFTING TO BEGIN "IN SHORTEST TIME." MOROKHOV SAID
SOVIETS EXPECT US TO COMMENT " IN NEAREST FUTURE" AND TO
GET INSTRUCTIONS SO THAT DRAFTING CAN BEGIN. END SUMMARY

2. JUST PRIOR TO JULY 24 PLENARY, MOROKHOV TOLD STOESEL
HE WISHED TO MAKE STATEMENT IN RESTRICTED MEETING FOLLOWING
PLENARY ON CURRENT SOVIET SUBSTANTIVE VIEWS ON PNE. IN
RESTRICTED MEETING (MOROKHOV/TIMERBAEV/SAFRONOV/BEZUMOV/
KOVALEV -- STOESEL/BUCHHEIM/MARTIN/FRYKLUND/TUNIK),

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MOROKHOV SAID HIS STATEMENT WAS BASED ON CAREFUL SOVIET

REVIEW OF STATE OF OUR NEGOTIATIONS, INCLUDING POSITIONS
SET FORTH BY TWO SIDES TO DATE.

3. USSR PREPARED TO REACH AGREEMENT ON FOLLOWING BASIS:

(A) INDIVIDUAL CONTAINED AND EXCAVATION EXPLOSIONS TO HAVE
YIELD LIMIT OF 150 KT;

(B) AGGREGATE YIELD LIMIT FOR CONTAINED AND EXCAVATION GROUP
EXPLOSIONS OF TWO MT, WITH UNDERSTANDING THAT
METHODS OF YIELD VERIFICATION OF INDIVIDUAL EXPLOSIONS IN
A GROUP WILL BE AGREED UPON (MOROKHOV NOTED THAT US/USSR
EXPERTS HAVE REACHED AGREEMENT COVERING BASIC PRINCIPLES
ON THIS QUESTION);

(C) EACH SIDE TO HAVE RIGHT TO CARRY OUT SOME LIMITED
NUMBER OF EXCEPTIONS OVER 150 KT YIELD LIMIT FOR INDIVIDUAL
EXCAVATION EXPLOSIONS. HOST COUNTRY WOULD ADMIT OBSERVERS
OF VERIFYING SIDE TO SITE OF EXPLOSION;

(D) OBSERVERS CAN ALSO BE PRESENT AT EXPLOSION SITES WHEN
YIELD LIMIT IS NEAR AGREED 150 KT THRESHOLD, "THAT IS, AT
ABOUT 100 KT," IN CASES WHERE HOST COUNTRY FEELS THIS
NECESSARY TO ENSURE CORRECT IDENTIFICATION OF YIELD OF
EXPLOSION;

(E) WHILE CONDUCTING EXPLOSIONS SIDES SHALL EXCHANGE
INFORMATION, VOLUME OF WHICH WILL BE AGREED DURING OUR
NEGOTIATIONS (MOROKHOV NOTED THAT EXPERTS HAD REACHED
GENERAL AGREEMENT ON THIS QUESTION ALSO);

(F) WITH RESPECT TO US QUESTION REGARDING NECESSITY TO
OBSERVE LTBT, USSR PREPARED TO INCLUDE IN PNE AGREEMENT
A PROVISION BY WHICH SIDES WOULD REAFFIRM THEIR ADHERENCE
TO LTBT (IZRAEL, MOROKHOV ASSERTED, HAD MADE CASE
JULY 22 THAT UNDER PROPER CIRCUMSTANCES IT WOULD BE
POSSIBLE TO EXCLUDE RADIOACTIVE DEBRIS OUTSIDE TERRITORY
OF HOST COUNTRY); AND

(G) COOPERATION IN PNE FIELD.

4. MOROKHOV SAID THAT SEVEN POINTS COVERED BASIC PRINCIPLES
FOR REACHING PNE AGREEMENT. USSR POSITON REPRESENTED
BY THESE POINTS CONSITUTES MAJOR STEP TO MEET US VIEWS.
USSR READY "IN SHORTEST TIME" TO WROK OUT AGREEMENT DRAFT,
AND HIS DELEGATION HAS INSTRUCTIONS TO DO SO.

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5. MOROKHOV CONCLUDED BY SAYING THAT SOVIET EXPECT US
WILL STUDY THESE USSR PROPOSALS AND COMMENT UPON THEM
"IN THE NEAREST FUTURE". SOVIETS ALSO EXPECT THAT US DELEGATION
WILL GET INSTRUCTIONS TO START WORKING ON DRAFT LANGUAGE.

6. SOTESSEL THANKED MOROKHOV FOR AN INPORTANT STATEMENT,
WHICH WOULD BE REPORTED TO US AUTHORITIES AND GIVEN
CAREFUL AND URGENT ATTENTION. WITHOUT COMMENTING ON

SUBSTANCE, STESSEL SAID HE WISHED TO SAY NOW THAT HE CONSIDERED MOROKHOV'S PRESENTATION A CONSTRUCTIVE CONTRIBUTION.

7. STOESSEL SAID HE WISHED TO CLARIFY ONE POINT RELATING TO TIMING FOR INFORMATION EXHCNAGEN, WHICH, ACCORDING TO THE TRANSLATION, SEEMED TO CALL FOR AN EXCHANGE DURING ACTUAL EXPLOSIONS. MOROKHOV SAID HE MEANT THAT INFORMATION WOULD BE EXCHANGED IN CASES WHERE EXPLOSIONS WOULD BE CONDUCTED, AND NOT DURING ACTUAL PROCESS OF EXPLOSION. A CERTAIN AMOUNT OF INFORMATION SHOULD BE PROVIDED BEFORE AN EXPLOSION AND A CERTAIN AMOUNT AFTER SUCH AN EVENT, MOROKHOV SAID. IN ANY CASE, IT WOULD HAVE TO BE AGREED BETWEEN US AND OUR EXPERTS HAVE DISCUSSED THIS QUESTION THOROUGHLY.

8. STOESSEL SAID THAT WE HAD FOUND IZRAEL'S JULY 22 PRESENTATION INTERESTING, BUT IT HAD NOT SATISFACTORILY RESPONDED TO US QUESTION AS TO HOW IT WOULD BE PRACTICAL TO CONDUCT LARGE EXCAVATION PNES WITHOUT HAVING RADIOACTIVE DEBRIS PRESENT OUTSIDE BORDERS OF STATE CONDUCTING EXPLOSION. HOWEVER, STOESSEL CONCLUDED, WE CAN GO BACK TO THIS QUESTION LATER. MOROKHOV SAID HE WOULD INFORM IZRAEL OF STOESSEL'S COMMENT, AND HAVE IZRAEL PREPARED TO ANSWER.
STOESSEL

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